Alliance for Response

National Leadership Institute

July 20, 2011, Denver, Colorado

Laying the Groundwork: Creating Effective Local, State, and Federal Connections

Mitigation and Recovery Section
Colorado Division of Emergency Management
Department of Local Affairs
9195 East Mineral Ave
Centennial, CO 80112
Mission Statements

- **Department of Local Affairs**
  - *Strengthening Colorado Communities*

- **Division of Emergency Management**
  - *DEM leads, manages and coordinates state level actions for all-hazards preparedness, natural hazards mitigation, emergency response and disaster recovery in support of local governments within Colorado.*
DEM Organizational Structure

Director

- Public Information Officer
- Deputy Director
- Administrative Assistant

- Mitigation and Recovery
- Plans, Exercises, Training, and Logistics
- Operations and Field Managers
- Finance and Administration
Emergency Management Partners

- Private Sector
- Local Governments
- Private Non-Profits
- Citizens
- Federal Government
- Tribal Governments
- State Government Level
State-Level Partners

- Department of Public Health and Environment
- Colorado Geological Survey
- Division of Housing
- Office of Archaeology and Historic Preservation
- Colorado Water Conservation Board
- Colorado State Forest Service
- Department of Transportation
- Department of Agriculture
- Governor's Office
- Department of Public Safety
- Department of Corrections
- Department of Labor and Employment
- Governor's Office of Homeland Security
- Division of Fire Safety
- Department of Education
- Division of Local Government
- Department of Higher Education
- Division of Insurance
- Avalanche Information Center
- Department of Human Services
- Department of Natural Resources
- Division of Local Government
- Colorado National Guard
- Many Others
### Partners with Historic Interests

<table>
<thead>
<tr>
<th>Department of Public Health and Environment</th>
<th>Colorado Geological Survey</th>
<th>Division of Housing</th>
<th>Office of Archaeology and Historic Preservation</th>
<th>Colorado Water Conservation Board</th>
<th>Colorado State Forest Service</th>
</tr>
</thead>
<tbody>
<tr>
<td>Department of Transportation</td>
<td>Department of Agriculture</td>
<td>Governor's Office</td>
<td>Department of Public Safety</td>
<td>Department of Corrections</td>
<td>Department of Labor and Employment</td>
</tr>
<tr>
<td>Governor's Office of Homeland Security</td>
<td>Division of Fire Safety</td>
<td>Department of Education</td>
<td>Division of Local Government</td>
<td>Department of Higher Education</td>
<td>Division of Insurance</td>
</tr>
<tr>
<td>Avalanche Information Center</td>
<td>Department of Human Services</td>
<td>Department of Natural Resources</td>
<td>Division of Local Government</td>
<td>Colorado National Guard</td>
<td>Many Others</td>
</tr>
</tbody>
</table>
DEM Responsibilities

- We coordinate resources, provide technical assistance, and help match funding to needs
- Activities and services cover the four phases of emergency management
  
  *Preparedness*
  *Response*
  *Recovery*
  *Mitigation*
Preparedness

- **Citizen Corps**
  - Helps coordinate volunteer activities that will make communities safer, stronger, and better prepared to respond to any emergency situation
  - Existing mechanism for citizens or groups to plug into emergency management minded processes
  - Opportunity for a voice and access to government emergency management contacts

- **Contact**
  - State Citizen Corps program manager in emergency management and/or homeland security office
Preparedness

- **ReadyColorado (Ready.gov)**
  - Public awareness campaign supported by public and private partners concerned with homeland security and all-hazards preparedness
  - Transitioning to align with FEMA’s “Whole Community”
  - Looking to capture a broad segment of interest
  - Opportunity to contribute in how the program is transitioned and further developed

- **Contact**
  - Preparedness officer within state emergency management and/or homeland security office
Preparedness

- **Planning**
  - Emergency Response / Operations Plan
  - Continuity Plan
  - Multi-Hazard Mitigation Plan
  - Recovery or Resiliency Plan
  - Critical Infrastructure Plan

- **Contact**
  - Lead planner within state emergency management and/or homeland security office
Preparedness

- Planning guidance typically advocates (or requires) an inclusive or whole community process with stakeholders at the table

- Planning Guidance
  - Local Multi-Hazard Mitigation Planning Guidance
  - Comprehensive Preparedness Guide 101
Response

- **Colorado State Emergency Response Plan**
- **Emergency Support Function (ESF) 11 – Agriculture and Natural Resource Annex**
  - Appendix D: Protection of Natural, Cultural, and Historic Resources
  - Lead agency coordinates capabilities and resources (in Colorado, this is Dept. of Agriculture)
  - Support Agencies: USDOI, Department of Natural Resources, Colorado conservation boards, State Forest Service, Tribal representatives, Colorado Historical Society, others as subsequently identified
Response

- **ESF 11, continued**
  - EOC – No permanent seat for cultural or historic interests but will call for Technical Specialists if situation warrants
  - Consider making contact to offer credentials as Technical Specialist resource for state response

- **Contact**
  - Lead planner from state emergency management and/or lead agency for ESF 11 or specifically the cultural and historic resources area (in Colorado, this is the Department of Natural Resources)
Recovery

- **Colorado State Recovery Plan (Draft)**
- **Recovery Support Function (RSF) – Historical and Cultural Resources Protection**
  - Colorado Historical Society and the SHPO are currently listed as lead state agencies
  - Identify programs capable of rehabilitating and protecting cultural and historical structures
  - Intermediate recovery phase (14-180 days out)
  - Pre-disaster identification of historical and cultural significance for some funding programs
Recovery

- **Long-Term Recovery Committee**
  - Addresses the needs of disaster victims that could not be met by governmental assistance or immediate voluntary agencies
  - Opportunity to find additional resources
  - State supported local initiative

- **Contact**
  - SHPO or recovery program manager from state emergency management
Mitigation

- Colorado Natural Hazards Mitigation Plan
  - CDEM and the State Hazard Mitigation Team
  - Describes vulnerability in terms of types and numbers of existing buildings and infrastructure within a hazard area
  - Historic and cultural areas may include buildings, structures, objects, sites, national and local historic or significant districts, and historical archival storage facilities
Mitigation

- **Plan review and comment period**
  - Look out for public notices, where to find plan documents, and how to contribute
  - Plans are often presented to city councils or planning commissions

- **Contact**
  - State Hazard Mitigation Officer
  - Local county/city emergency manager
Mitigation

- **FEMA Hazard Mitigation Assistance Program**
  - Defer to Steve

- **Example of local jurisdictions reaching out for grant opportunities**

- **Two jurisdictions are currently interested in applying for FEMA mitigation grants to protect historic structures:**
  - Wildfire mitigation project to protect historic structures in parks
  - Flood mitigation project to protect museum building
Mitigation

■ Mount Saint Francis Nursing Home
  – Large part of the building can be considered historically significant
  – Project retrofitted windows for smoke resistance to provide time to shelter in place
  – CDEM suggested working with a designer versed in historic preservation and architecture
  – $130,000 in FEMA funding
  – Existing relationship between non-profit and local government on previous wildfire mitigation programs (FireWise)
Homeland Security

- **National Infrastructure Protection Plan**
  - National Monuments and Icons Plan
  - Many assets in the National Register of Historic Places or the List of National Historic Landmarks
  - Identification is a collaborative effort
  - Assists in appropriate distribution of limited funding for infrastructure protection

- **Contact**
  - State homeland security planner, regional homeland security coordinator, or local emergency manager
Who is an Emergency Manager?

- Varied Backgrounds
  - Law Enforcement
  - Healthcare
  - Fire Fighters
  - Paramedics
  - Military
  - Community Planner
  - Engineers
  - Others

- Varies by Jurisdiction

- Varied Education
  - Emergency management and homeland security curriculum is relative young
Job of an Emergency Manager

- Sometimes referred to as “stage manager”
- Preferably a support position

- Resource manager
- Messenger
- IT specialist
- Facilitator
- Victim advocate
- One who Prioritizes
- Record keeper
- Planner
- TV/Radio personality
- Damage assessor
- Policy advisor
- Integrator
Communication Strategy

- Know your audience – learn about who you are talking to
- Engage with emergency managers or related professionals who care, or be willing to try and change their minds
- When people are in harms way, life preservation is the number one priority
- Understand the priority of historic and cultural preservation in your environment – this helps with strategy and resources
Communication Strategy

- Be proactive - present information, ideas, alternatives, and opportunities
- Be clear presenting desired outcomes of your involvement
- Volunteer you or your organizations time and/or property
  - Stakeholder committees
  - Exercise venue
- Standing and working committees at state or local levels are key to building and maintaining relationships